# **2015 IEERB Updates**

Presented by the Indiana Education Employment Relations Board

### **IEERB Overview**

- What is IEERB? Neutral agency overseeing relationship between schools and teacher unions
- What does IEERB do?
  - Gathers and provides CBAs and bargaining data
  - Determines exclusive representatives, holds elections, determines bargaining units
  - Decides unfair practice cases
  - Conducts impasse procedures (declaration of impasse, mediation, factfinding, appeals)
  - Provides information and training to the parties
  - Evaluates compliance of CBAs, including compensation plans

# **IEERB Case Updates**

#### 2014 Impasse Cases

IMPASSE COSTS		PARTIES			IEERB		
	# CASES	HIGH	LOW	AVG	HIGH	LOW	AVG
AT IMPASSE	21						
MEDIATION	12	\$3,973	\$0	\$1,216	\$1,155	<b>\$</b> 0	\$401
FACT-FINDING	1	\$5,800	\$5,800	\$5,800	\$445	\$445	\$445
FINANCIAL CONSULTANT	1				\$1,782	\$1,782	\$1,782

- Nettle Creek
- Anderson
- Jay

# **Legislative Overview**

- Changes to impasse timeline
  - Factfinding may not last longer than 30 days
  - The board has 60 days to rule on an appeal
- IEERB will review Collective Bargaining Agreements for compliance
  - Initial Report by March 30
- Teacher Rights Letter
  - Sent out by Attorney General to every teacher by mail
  - Sent out by July 30 each year
- No Longer Bargained
  - Supplemental Master's Payments
  - Teacher performance grants
  - Increases based on teacher performance grants

# **Legislative Overview**

#### New Discussion Items

- Aggregate teacher evaluation results
- Pre-evaluation planning session
- Funding for a plan of remediation
- Supplemental Master's Payments
- Teacher performance grants
- Increases based on teacher performance grants

#### Performance evaluations:

- Pre-evaluation planning session must be discussed
- Superintendent's report on aggregate performance evaluation results must be discussed before presented to the school board
- Developed plan must be reported to DOE and IEERB
- DOE may review plan for efficacy and IEERB may review plan for legality, and both may comment to the school corporation

# **Legislative Overview**

#### Bargaining in Non-Traditional Schools

- Innovation Network Schools
- Transformation Zones

#### Other Miscellaneous Items:

- Upon a CBA expiration, except for performance stipends and additions to base salary provided under IC § 20-43-10-3, the terms of the CBA shall continue, with no increase or increment
- General Fund Operating Referendum Certification must be received before the conclusion of bargaining
- Changes made to SB 1260

# Research & Gateway

# **2015-2016 Timeline**

- July 20 Exclusive Representative President Name and Contact Survey Due (receive via email, opens July 8)
- August 1 Formal Bargaining Begins
- October 2 Bargaining Status Form Due (opens August 3)\*
- October 9 Ratified Collective Bargaining Agreement Due\*
- December 1 Collective Bargaining Report Due\* (opens August 3)

<sup>\*</sup>Completed in Gateway <a href="https://gateway.ifionline.org/login.aspx">https://gateway.ifionline.org/login.aspx</a>

# Steps to complete Bargaining Status Form: Pre-Impasse in Gateway

By **October 2, 2015** both the corporation superintendent and the exclusive representative president must submit the Pre-Impasse section of the 2015 Bargaining Status Form through Gateway. (IEERB requested the name and email address of the exclusive representative president – in a Qualtrics survey - in order to send him or her a username and password to access the 2015 Bargaining Status Form: Pre-Impasse in Gateway.) To complete the Bargaining Status Form: Pre-Impasse follow these steps:

- 1. Login to Gateway <a href="https://gateway.ifionline.org/login.aspx">https://gateway.ifionline.org/login.aspx</a> (If you do not know your password contact me shughes@ieerb.in.gov and I will reset it for you.)
- 2. On the bottom right of the screen you will see a blue button titled "Bargaining Status Form: Pre-Impasse." Click that button.
- 3. Click on your school unit.
- 4. Click on 2015 Bargaining Status Form: Pre-Impasse.
- 5. Complete the form (contact information, six yes or no questions with optional comments, and an attestation button) and click submit at the bottom of the page.
- 6. An email will be automatically sent to the exclusive representative president (you gave me his or her email address in the Qualtrics survey) explaining that it is time for him or her to complete his or her section of the form by logging in to Gateway and following the same steps as described above. The exclusive representative president will agree or disagree with your form and provide optional comments, then click submit.

## Steps to upload CBA in Gateway

By **October 9, 2015** the school corporation superintendent must upload the <u>ratified</u> collective bargaining agreement in Gateway. The uploaded contract must contain the signed signature page(s). To upload the collective bargaining agreement:

- 1. Login to Gateway <a href="https://gateway.ifionline.org/login.aspx">https://gateway.ifionline.org/login.aspx</a> (If you do not know your password contact me <a href="mailto:shughes@ieerb.in.gov">shughes@ieerb.in.gov</a> and I will reset it for you.)
- 2. On the bottom right of the screen you will see a blue button titled "CBR Contract Upload." Click that button.
- 3. Click on your school unit.
- 4. Click on 2015-2016 Upload Collective Bargaining Contract.
- 5. Input the Contract Start Date and Contract End Date.
- 6. Upload a PDF of the signed contract. It will only accept a PDF.
- 7. Click upload.

# Steps to complete Collective Bargaining Report in Gateway

#### 2014-2015 Collective Bargaining Report

By **December 1, 2015** the corporation superintendent must complete the 2014-2015 Collective Bargaining Report in Gateway. Note that these data are based on last school year, so all corporations will have this information available. To complete the collective bargaining report:

- 1. Login to Gateway <a href="https://gateway.ifionline.org/login.aspx">https://gateway.ifionline.org/login.aspx</a> (If you do not know your password contact me <a href="mailto:shughes@ieerb.in.gov">shughes@ieerb.in.gov</a> and I will reset it for you.)
- 2. On the bottom right of the screen you will see a blue button titled "Collective Bargaining Reporting." Click that button.
- 3. Click on your school unit.
- 4. Click on 2015 Collective Bargaining Reporting.
- 5. Optional Click on Report Outputs then Collective Bargaining Report to view the data collection fields in preparation for completing this report. Click Collective Bargaining Reporting Main Menu in the bread crumb to return to the main menu.
- 6. Click on Collective Bargaining Reporting (on the Main Menu).
- 7. Complete the report.
- 8. To Submit Report, return to the Collective Bargaining Reporting Main Men and click Submit Report.

To access IEERB data collections go to: <a href="https://gateway.ifionline.org/report\_builder/">https://gateway.ifionline.org/report\_builder/</a>











#### Report Builder: Government Financial and Tax Reports

Local governments are required by state law to submit reports to the State of Indiana. A significant number of those reports related to taxing, budgeting and spending are now collected and available for public viewing through Gateway. Explore by unit or by report type.

#### Select by Unit

View all reports available for a specific government unit »

#### Select by Report Type View data release calendar »

Green = submitted to the Department of Local Government Finance (DLGF)
Blue = submitted to the Indiana Education Employment Relations Board (IEERB)

Red = submitted to the State Board of Accounts (SBOA)



#### Annual Financial Report

Multiple reports detail the receipts and expenditures of each local government unit, reflecting income and expenditures for a full calendar year. The primary purpose is to assist in the auditing of government units.



#### Assessed Value

The Certified Net Assessed Value (CNAV) data provides information on the tax base.



#### Budgets

Every local government unit with authority to levy a property tax must submit a budget for the coming calendar year to DLGF, which has the responsibility to review and certify budgets and set tax levies and tax rates.

Each public school corporation is required to report on their collective

is now being used to collect and publish those data.



#### Property Tax

Property taxes are a primary source of funding for local governments. These summary reports provide an overview of the property taxes paid and distributed.

The Certified Report of Names, Addresses, Duties and Compensation of Public

Employees (Form 100R) provides taxpayers with compensation information for

Gaming establishments may have local development agreements with various groups in their area. These are reported to the Indiana Gaming Commission



#### Redevelopment Commissions

each year along with the amount disbursed.

Employee Compensation by Unit

public employees of state and local government.

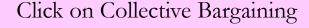
Local Development Agreements

Redevelopment Commissions are required to submit a report (not standardized at this time) for review to DLGF. These reports are submitted in PDF and available via the Gateway in the form in which they were submitted.



#### Solid Waste Management Districts

Solid waste management districts are required to submit financial and programmatic data.





#### **Debt Management**

Collective Bargaining

These reports help the public know how much local government debt has been issued, the cost of interest to support the borrowing, the purpose of the borrowing, the source of repayment, and the total outstanding balances.

bargaining with the Indiana Education Employment Relations Board. Gateway

IEERB compiled 5 reports from your data.

To see individual corporation Collective Bargaining Reports click here



Report Builder » Select Report



#### **Collective Bargaining**

Each public school corporation is required to report on their collective bargaining with the Indiana Education Employment Relations Board. Gateway is now being used to collect and publish those data.

Learn more about these data »

#### Select a Report

• IEERB Collective Bargaining

Each public school corporation is required to report on their collective bargaining with the Indiana Education Employment Relations Board.

- Collective Bargaining Contract Uploads Contract Uploads
- IEERB Collective Bargaining Submission Log

Find out which units have submitted their Collective Bargaining Report.

- IEERB Collective Bargaining Statewide Summary Statewide summary report.
- Collective Bargaining Statewide Health Plan Summary

Statewide summary of health care, vision, dental.

At the top of the page select Year, County, Unit, and click View Report. Export the report by clicking the disk icon and select a format.





Report Builder » Select Report



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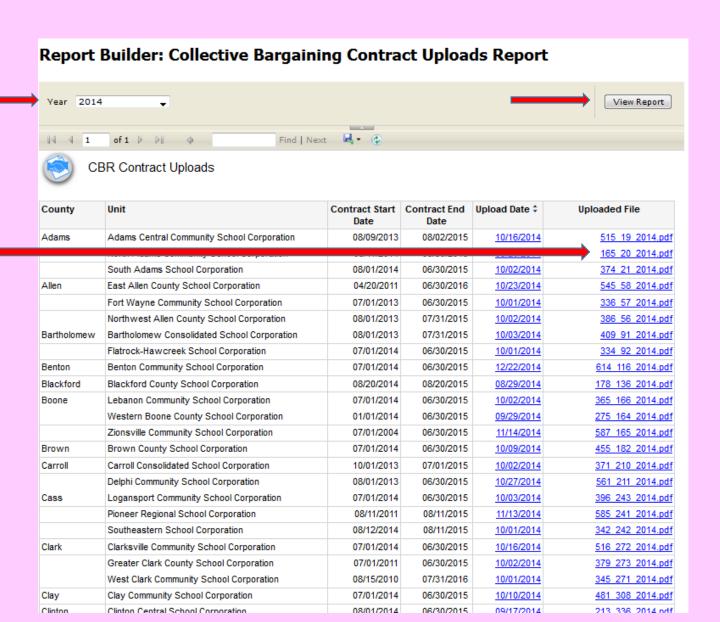
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   Statewide summary of health care, vision, dental.

To see corporation Collective Bargaining Agreements click

here

Select appropriate Year and View Report

Click on Uploaded File to open a PDF of the contract.





Report Builder » Select Report



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To see corporations that have submitted the Collective Bargaining Report click here



Report Builder » Select Report



▲ Download Data





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**IEERB Collective Bargaining Statewide Summary** 

Statewide summary report.

Collective Bargaining Statewide Health Plan Summary

Statewide summary of health care, vision, dental.

To see a state-, urban-, suburban-, or rural- level summary of salary and wage data click here

Select Report Type from the drop down menu (All, Urban, Suburban, or Rural), Year, and View Report to see aggregated data for each type.

#### Report Builder: IEERB Collective Bargaining Statewide Summary Report



### Collective Bargaining Statewide Results All School Corporations 2013/2014

	2013/2014 SY	Pct/Avg
Number of corporations reporting out of 307	307	100.0%
Rural	202	65.8%
Surburban	59	19.2%
Urban	43	14.0%
Certificated positions in school corporations (excl. admin)	61,995	202
Certificated positions in bargaining units	57,011	186
TEACHER SALARIES		
Total salary costs for all teachers	\$3,158,514,770	\$10,288,322
Average salary for certificated positions in bargaining unit	\$48,352	
Maximum salary:		
Lowest salary reported	\$43,122	
Highest salary reported	\$86,835	
Minimum salary:		
Lowest salary reported	\$28,852	
Highest salary reported	\$50,000	
Total cost of teacher salary increases	\$74,634,195	
TEACHER STIPENDS		



Report Builder » Select Report



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Learn more about these data »

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To see a state-, urban-, suburban-, or rural- level and wage related **benefits** data click

here

summary of **salary** 

Select Year\*, Rurality Type from the drop down menu (All, Urban, Suburban, or Rural), and View Report to see aggregated data for each type.

\*Aggregated data available only for Year 2014

Most frequently used carrier - Anthem

Total cost for all dental insurance paid by corporation - \$3,605,355

#### Report Builder: Collective Bargaining Statewide Health Plan Summary Report Year 2014 View Report Rurality Type All Find | Next - C 14 4 1 Collective Bargaining Statewide Results **All School Corporations** 2013/2014 Health Corporations providing health insurance - 304 Most frequently used carrier - Anthem Self-Insured - 88 Fully Insured - 50 Trust or Consortium - 166 Total cost for all health insurance paid by corporation - \$95,701,555 \*Lowest average values exclude zeros Enrollees Paid by Avg Paid \*Lowest Highest Avg Paid Avg Paid Corporation by Avg Paid by Corporation Corporation Employee per Enrollee | per Enrollee Corporation per Enrollee Enrollee \$28,780,666 \$5.56 Single 33,157 \$868 \$14,966 \$323 Member/Spouse or +1 4,681 \$6,229,629 \$1,331 \$46.52 \$21,960 \$691 Member/Children 6,246 \$5,007,108 \$802 \$16.10 \$15,350 \$426 27,464 \$52,751,082 \$1,921 \$2.69 \$21,960 \$693 Family \$19,256 \$774 Health Savings Account 5.854 \$2,933,069 \$501 \$1.34 Dental Corporations providing dental - 248

# Impasse Proceedings

	2015 BARGAINING/IMPASSE TIMELINE  **These dates will not be altered for individual school calendars.**				
Pre 8/1	Informal negotiations may be held				
8/1	DOE Estimate of General Fund Revenue				
8/1	FORMAL COLLECTIVE BARGAINING PERIOD BEGINS				
~9/14	Fall ADM count				
10/1	IMPASSE PERIOD BEGINS				
10/2	Bargaining Status Forms Due				
10/9	Settled CBAs Due				
~10/14	DOE Certification of Bargaining Revenue				
12/31	IMPASSE PERIOD ENDS				
	For more information, visit <u>www.in.gov/ieerb</u>				

# **Bargaining/Impasse Steps**

- Informal Bargaining
- Bargaining (starting August 1) & Pre-Impasse Mediation
- If settle and ratified, send ratified contract to IEERB
- If don't settle or send ratified contract to IEERB:
  - Declaration of Impasse
  - Appointment of Mediator
  - Mediation (1-3 sessions; up to 30 days)
  - Appointment of Factfinder
  - Factfinding (up to 30 days)
  - Appeal to IEERB (must appeal w/in 30 days; Bd. has 60 days to rule)
- Note: End of Impasse Notice sent if IEERB receives ratified contract during impasse prior to fact finding appointment

# **Pre-Impasse Mediation**

- Board will vote on implementation at June 19 Board meeting
- Will allow parties to mutually request mediation August 1 October 1
- Mediator appointed by IEERB
- Mediator costs split by the parties
- Mediator will not be impasse mediator unless mutually requested by the parties
- No required number of sessions
- Mediation must end by October 1

# What IEERB expects from the parties during impasse

Bargaining Status Form

Communication regarding status

Compliance with timelines/process

# What if the parties settle?

- Parties can settle starting August 1 and prior to a fact finder appointment by submitting a <u>ratified</u> CBA to IEERB.
  - Note: If impasse already declared, the parties will receive an End of Impasse Notice.
- Parties can settle after a fact finder appointment by submitting a joint LBO to the fact finder

## **Mediation Overview**

- What is the process?
  - Appointment
  - Length
  - End of Mediation
- What are best practices?
  - Set first session early
  - Take it seriously
  - Leave time for ratification/LBO preparation

# Last, Best Offers (LBOs)

What are they?

What is entailed?

• LBO compliance

• Joint LBOs

 What is the fact finder/financial consultant looking for?

# **Fact Finding Overview**

- What is the process?
  - Appointment
  - Investigation
  - Hearing
  - Report
- What are best practices?
  - Be flexible
  - Support & Explain LBO

# <u>Compliance</u>

### **Compliance: Process & Rules**

- School employer must submit ratified CBA (including comp plan)
- IEERB appoints a compliance officer to review
- Compliance officer issues written recommendation
  - Compliant or noncompliant
  - Penalty for noncompliance
- Possible penalties
  - Cease and desist
  - IEERB approval before ratifying subsequent CBA
  - Other as allowed by law

### **Compliance: Process & Rules**

- 15 days to file written appeal
- Board final order 30 days after the later of:
  - Receipt of appeal
  - Filing of briefs
  - Oral argument
- IEERB may send findings to other state agencies
- IEERB given authority to adopt rules to implement compliance review

## **Compliance: Process & Rules**

- Emergency Rules
- New definitions added
- Compliance review
  - Publish rubric
  - Timing of CBA submission
  - MOUs
  - Clarifying with school employer and exclusive representative
  - Appeal process
- Permanent rules to follow

# **Compliance: Scope of Review**

- Based on the CBA as provided to IEERB by the parties.
- Does not include an evaluation of deficit financing.
- Does not include an evaluation of whether the health insurance plan is compliant with IC 20-26-17 (HEA 1260-2011).
- Does not include an exhaustive review of whether any provision of the CBA conflicts with any state or federal right, benefit, or law.

# <u>Compliance Rubric:</u> <a href="Permissible/required Salary Provisions">Permissible/required Salary Provisions</a>

- Required
  - Salary range, including the starting amount/calculation for salaries
  - Compensation plan (see detailed slides below)
- Permissible salary items
  - wage payment agreements
  - salary for supplemental contracts
  - dues deductions
  - payment for extended contracts
  - general payroll deductions

# Compliance Rubric: Permissible Wage Provisions

- Payment for
  - Ancillary duties/activities
  - Co-curricular activities
  - Extra-curricular activities

# <u>Compliance Rubric:</u> <u>Salary and Wage Related Fringe Benefits</u>

- Required (NOTE: not necessarily required to be provided)
  - Accident
  - Sickness
  - Health
  - Dental
  - Vision
  - Life
  - Disability
  - Retirement benefits
  - Paid time off as permitted to be bargained under IC 20-28-9-11
- Permissible salary and wage related fringe benefits

# <u>Compliance Rubric:</u> Permissible Non-substantive Provisions

- Grievance procedure
  - May contain binding arbitration within scope of bargaining
- Definitions
- Contract interpretation provisions
- Non-subject provisions that are not impermissible

# Compliance Rubric: Impermissible Items

- MOUs not pursuant to a Board order or permitted by the Compliance Officer
- Any subject other than salary, wages, or salary and wage related fringe benefits
- Provisions that conflict with
  - any right or benefit established by federal or state law
  - school employee rights as set forth in IC 20-29-4-1, 2
  - school employer rights set forth in IC 20-29-4-3
  - restructuring options available as described in IC 20-29-6-2(a)(4)
  - the school employer's ability to work with an education entity as provided in IC 20-29-6-2(a)(5)

### COMPLIANCE RUBRIC



**COMPENSATION PLAN** 

### <u>COMPLIANCE RUBRIC – COMPENSATION PLAN</u>

- Existence of a compensation plan (unless in transition year)
- Compensation plan clearly defines eligibility
- Compensation plan uses 2-4 statutory factors (evaluation, education and experience, leadership, academic needs)
- Education and experience does not exceed more than 33% of increase calculation
- Compensation plan includes definitions of the factors
- Compensation plan either includes a defined amount, or calculation of, increases or provides for redistribution of increases for those rated ineffective or needs improvement

### **COMPLIANCE: WHERE DO I BEGIN?**

- Read Law
- Review D.O.E. Compensation Model
- Review IEERB Website Practitioner's Guide
- Review Sample of Collective Bargaining Agreements/Gateway
- Evaluate Your Current CBA by Using IEERB Compliance Rubric

## (UNLESS IN TRANSITION YEAR)

- CBA Must Include a Compensation Plan that Specifies:
  - -How Teacher's are Paid/Calculation for Salaries
  - -Range for Teacher's Salaries Including the Starting Amount

- Pre April 2011 Contracts
  - -How do they transition
  - Is the evaluation plan compliant?
- Compensation Plan Must be Submitted to D.O.E.
- D.O.E. Publishes Compensation Plans

### **NEW TEACHER SALARY LANGUAGE**

- CBA Must State How Salary is Determined
- How contracts have changed?
  - More language about recruiting hard to fill positions and salary flexibility for new hires
- Examples; flat dollar amount, new teacher salary ranges and salary schedules for new teachers

Language –some language prohibits restoring experience after employment

### **Compensation Plan Clearly Defines Eligibility**

 A teacher rated ineffective or improvement necessary under IC 20-28-11.5 may not receive any raise or increment for the following year if the teacher's employment contract is continued. The amount that would otherwise have been allocated for the salary increase of teachers rated ineffective or improvement necessary shall be re- allocated for compensation of all teachers rated effective and highly effective.

### **Compensation Plan Uses 2-4 Statutory Factors**

- IC 20-28-11.5 → Each school corporation shall develop a plan for annual performance evaluations for each certificated employee (as defined in IC 20-29-2-4). A school corporation shall implement the plan beginning with the 2012-2013 school year
- A plan must include the following components:
  - -Performance evaluations for all certificated employees, conducted at least annually
  - An annual designation of each certificated employee in one (1) of the following rating categories:
    - (A) Highly effective
    - (B) Effective
    - (C) Improvement necessary.
    - (D) Ineffective
  - -A provision that a teacher who negatively affects student achievement and growth cannot receive a rating of highly effective or effective.

# EDUCATION AND EXPERIENCE DOES NOT EXCEED MORE THAN 33% OF INCREASE CALCUATION

- IC 20-28-9-1 provides the contours for Compensation Plans.
- Increase or increments in a salary schedule must be based on a combination of the following factors:
  - **Education** (additional content area degrees/hours) and experience. Note: this factor may not account for more than 33% of the calculation used to determine a teacher's increase or increment
  - **Evaluation** results
  - Assignment of instructional leadership roles
  - Academic needs of students in the corporation

# COMPENSATION PLAN INCLUDES DEFINITIONS OF FACTORS

- Local Compensation Plan Must Include a definition of the factors used in the Compensation Plan:
  - Education and Experience
  - Evaluation Results
  - Academic Needs of Students in the Corporation
  - Assignment of Instructional Leadership Roles

# **2013-2014 Compensation Plan Data**

Salary	Used	Did Not Use	Range	%	Exceeds 33%
Education/ Experience	179	125	2.4	100	55
Evaluation	159	145	10	100	
Academic Needs	31	273	2	70	
Leadership	42	262	5	80	

## School Evaluation

Each school corporation shall develop a plan for annual performance evaluation as set forth in IC 20-28-11.5-4

## Evaluation Results

- 1. Highly Effective
- 2. Effective
- 3. Needs improvement
- 4. Ineffective

### **Increases**

Base

Stipend

Combination

### **BARGAIN**

**DISCUSS** 

## Compensation Model

- 1) Education & Experience (33%)
- 2) Evaluation
- 3) Academic Needs
- 4) Instructional Leadership

# COMPENSATION PLAN EITHER INCLUDES A DEFINED POT, OR CALCULATION OF POT OF MONEY FOR TEACHERS FACTORS AND REDISTRIBUTION

Defined Amount of Money to be Bargained

A Calculation Such as a Formula or Percentage

Flat Dollar Amount Per Teacher + Any Redistributed Funds

### **IEERB Resources**

- Bargaining Reminders
- IEERB website
  - Laws & Rules
  - Practitioner's Guide to Impasse
  - Practitioner's Guide to Collective Bargaining Agreements
  - IEERB Search
  - Bargaining Timeline
  - Bargaining Status Forms
  - LBO Requirements/Sample
- Gateway
  - All CBAs
  - Access to state-wide information on teacher salary, wages, benefits

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